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ACTION INR-00

INFO LOG-00 AF-01 CIAE-00 OASY-00 DODE-00 TEDE-00 ADS-00
NSAE-00 /001W

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FM AMEMBASSY KIGALI
TO SECSTATE WASHDC 5715

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FOR INR/AA FARLEY, MANN AND REID FROM AMBASSADOR

E.O. 12356: N/A
TAGS: PREL, PINR, RW
SUBJECT: KUDOS ON THE DEMOCRACY STUDY

REF: STATE 030645

1. I VERY MUCH ENJOYED READING YOUR REPORT "AFRICAN
DEMOCRATIZATION: EXPLAINING SUCCESS AND FAILURE."
IT WAS A MAGISTERIAL TASK OF TYING CURRENT TRENDS TO
TESTED PRINCIPLES. IT NEARLY MAKES SENSE OF RECENT
AFRICAN HISTORY AND IS AN EXTREMELY VALUABLE SYNTHESIS
FOR THOSE OF US WORKING ON THESE ISSUES IN THE FIELD.

2. NO SERIOUS READER CAN BE WITHOUT HIS QUIBBLES.
ONE IS THAT THE PRIME MINISTERSHIP (PARA. 16) IN THE
RWANDAN TRANSITIONAL ARRANGEMENT DOES NOT ROTATE.

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HAD WE BEEN WISE ENOUGH TO STRUCTURE IT THAT WAY, WE
MIGHT NOT HAVE HAD THIS IMPASSE GETTING STARTED ON
THE TRANSITIONAL INSTITUTIONS.

3. THE OTHER IS A BROADER QUESTION ON LEVERAGE OF
DONORS ON AFRICAN GOVERNMENTS AND VICE VERSA (PARA.
26 AND SUBSEQUENT). OUR EXPERIENCE HERE SHOWS THAT
WHEN VITAL INTERESTS ARE AT STAKE, THE POOREST OF
STATE REGIMES WILL DIG IN THEIR HEELS AGAINST THE

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UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: JOHN L. MILLS
DATE/CASE ID: 20 NOV 2002 200003723

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MOST CONCERTED OF DIPLOMATIC PRESSURES AND DONOR THREATS.

5. IT IS NOT EASY, FURTHERMORE, TO DETERMINE WHAT OPENS DONOR POCKETS, EITHER HISTORICALLY IN A COLD WAR CONTEXT OR CURRENTLY IN THE THRUST TOWARD DEMOCRACY. AFTER ANALYZING DONOR PATTERNS IN ZAIRE, LIBERIA AND SOMALIA IN THE 80'S, I CONCLUDED THERE WAS NO CLEAR PATTERN OF INCREASE OR DECREASE RELATED TO FIELD NEEDS OR PRESSURES. RATHER AID BUDGETS SEEMED TO RESULT FROM OVERALL ALLOCATIONS IN WASHINGTON, FROM BUREAUCRATIC INERTIA CARRYING FORWARD PROGRAMS REGARDLESS OF LOCAL CIRCUMSTANCES AND FROM HIGHLY POLITICIZED PERSONAL DECISIONS, AT ANY MOMENT IN TIME, BY WHOMEVER WAS DIVYING UP THE POT. ON EXAMINATION OF EVIDENCE, IT IS DIFFICULT TO CONCLUDE WHAT AFFECT ANY SPECIFIC COUNTRY POLICY OR POSTURE MAY HAVE ON DONOR BENEFICENCE.

6. ALL THAT BEING SAID, WE MUST THANK INR/AA FOR ANOTHER EXTREMELY USEFUL ANALYSIS OF TRENDS IN AFRICA.

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7. REGARDS. RAWSON

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